# School District of Palm Beach County, Florida 

Series 2017 TAN Sale

September 26, 2017

## Palm Beach County School District - TAN Cash Flow

- Tax Anticipation Notes are short-term financings that allow the District to pay operating expenses prior to receiving tax revenue. Since most of the money received is from property taxes and state funds, there is not a constant source of funding that exists throughout the year.

General Fund Cash Flow


## Summary of TAN Issuance

Summary of Tax Anticipation Note Sales
2008-2016

| Series | Maturity | Issue Amount |  | Net Interest Rate | Costs ${ }^{(1)}$ |  | $\begin{gathered} \text { Net } \\ \text { Interest Cost }{ }^{(2)} \end{gathered}$ |  | Interest <br> Earned ${ }^{(3)}$ |  | Difference |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2008 | 09/23/09 | \$ | 85,000,000 | 2.13\% | \$ | 67,792 | \$ | 1,624,846 | \$ | 2,938,040 | \$ | 1,245,403 |
| 2009 | 02/01/10 | \$ | 85,000,000 | 0.31\% | \$ | 58,029 | \$ | 68,638 | \$ | 301,311 | \$ | 174,645 |
| 2010 | 02/01/11 | \$ | 115,000,000 | 0.26\% | \$ | 70,467 | \$ | 82,225 | \$ | 174,942 | \$ | 22,250 |
| 2011 | 01/26/12 | \$ | 115,000,000 | 0.13\% | \$ | 79,483 | \$ | 48,875 | \$ | 105,828 | \$ | $(22,530)$ |
| 2012 | 02/01/13 | \$ | 115,000,000 | 0.13\% | \$ | 79,455 | \$ | 53,411 | \$ | 92,636 | \$ | $(40,230)$ |
| 2013 | 02/01/14 | \$ | 115,000,000 | 0.13\% | \$ | 86,122 | \$ | 49,450 | \$ | 114,695 | \$ | $(20,877)$ |
| 2014 | 02/01/15 | \$ | 115,000,000 | 0.09\% | \$ | 78,568 | \$ | 26,648 | \$ | 77,465 | \$ | $(27,751)$ |
| 2015 | 02/01/16 | \$ | 115,000,000 | 0.08\% | \$ | 90,805 | \$ | 29,756 | \$ | 53,219 | \$ | $(67,341)$ |
| 2016 | 08/31/17 | \$ | 115,000,000 | 0.65\% | \$ | 94,655 | \$ | 697,667 | \$ | 1,058,630 | \$ | 266,308 |

Notes:
${ }^{(1)}$ Costs include Source Media (Bond Buyer), Bond and Note Counsel, Financial Advisory Services, Rating Services, and Printing
${ }^{(2)}$ Interest Expense for the 2016 TAN is estimated at $0.65 \%$
${ }^{(3)}$ Interest Earnings for the 2016 TAN is estimated at $1 \%$.

Capital Markets


## What are the "Capital Markets"

- The Capital Market (securities markets) is where companies and the government can raise long-term funds.
- The capital markets include both the stock market and the bond market.
- The capital markets consist of the primary market, where new issues are distributed to investors, and the secondary market, where existing securities are traded.
- The capital markets can be contrasted with other financial markets such as the money market which deals in short term liquid assets, and the derivatives market which deals in derivative contracts.

What is the role of the "Capital Markets"?


## Public Finance (Government Finance)

- Public finance (government finance) deals with budgeting the revenues and expenditures of a public sector entity, such as a school district, city or county.
- Florida School Districts, like any other legal entity, can take out loans, issue debt (with limitations) and invest. Schools in Florida generally issue debt called "Certificates of Participation" (COPs), while most other governments issue Bonds (Revenue or General Obligation).
- A bond issued by a public sector entity may give tax advantages to its owners, with interest earnings not subject to federal income tax.


## Public Use of Debt

- Cities - libraries, parks, roads, water and sewer plants, solid waste
- Counties - many of the same plus courthouses and jails
- States - roads, colleges, economic development (SCRIPPS), environmental land (SFWMD

Everglades restoration)

- Not for Profit - hospitals, nursing homes, low income housing developments
- Education - capital construction and operating expenses

| Dollar Amount Issued in |  | $\mathbf{2 0 1 6}$ (\$ mil) |
| :--- | ---: | ---: |
| Education | $\$$ | $128,997.1$ |
| General Purpose | $\$$ | $106,599.1$ |
| Transportation | $\$$ | $50,895.2$ |
| Utilities | $\$$ | $51,146.2$ |
| Health Care | $\$$ | $49,592.0$ |
| Housing | $\$$ | $19,186.5$ |
| Electric Power | $\$$ | $14,210.0$ |
| Development | $\$$ | $11,768.2$ |
| Public Facilities | $\$$ | $9,949.4$ |
| Environmental Facilities | $\$$ | $2,455.7$ |
| Total (\$ mil) | $\$$ | $\mathbf{4 4 4 , 7 9 9 . 4}$ |

Dollar Amount Issued in 2016


## Municipal Bond Finance

- Competitive Sale
- Bonds are sold through a competitive bidding process to the underwriter (or group of underwriters) providing the lowest borrowing cost

Decade of Municipal Bond Finance


## Funding Options for School Districts

- The combination of decreased capital funding and growing capital needs have resulted in significant increase in the number of school districts requesting voter approved alternatives
- General Obligation Bond programs:
- Significant capital requirements
- Increase in ad valorem taxes
- Usually for longer-life assets (new buildings)
- Sales tax referendums:
- Most popular
- No increase in ad valorem taxes
- Significant percentage of taxes may be
paid by non-county residents
- Generally for pay-as-you go programs

| County Sales Surtax |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: |
| District | Effective Date | Tax Rate | District Share | Expiration |
| Clay | $2 / 1 / 2005$ | 1 cent | $10 \%$ | 2039 |
| Lake | $1 / 1 / 2018$ | 1 cent | $50 \%$ | 2032 |
| Pasco | $1 / 1 / 2015$ | 1 cent | $45 \%$ | 2024 |
| Seminole | $1 / 1 / 2015$ | 1 cent | $25 \%$ | 2024 |


|  | G.O. Bond Programs |  |
| :--- | ---: | ---: |
| District | Referendum Passed | Total Authorized |
| Miami-Dade | $11 / 6 / 2012$ | $\$ 1,200,000,000$ |
| Broward | $11 / 4 / 2014$ | $\$ 800,000,000$ |


|  | School Sales Surtax |  |  |
| :--- | :---: | :---: | :---: |
| District | Effective Date | Tax Rate | Expiration |
| Bay | $1 / 1 / 2011$ | $1 / 2$ cent | 2020 |
| Brevard | $1 / 1 / 2015$ | $1 / 2$ cent | 2020 |
| Calhoun | $1 / 1 / 2009$ | $1 / 2$ cent | 2018 |
| Escambia | $1 / 1 / 2018$ | $1 / 2$ cent | 2027 |
| Flagler | $1 / 1 / 2013$ | $1 / 2$ cent | 2022 |
| Hernando | $1 / 1 / 2016$ | $1 / 2$ cent | 2025 |
| Jackson | $7 / 1 / 2016$ | $1 / 2$ cent | 2025 |
| Leon | $1 / 1 / 2013$ | $1 / 2$ cent | 2027 |
| Liberty | $1 / 1 / 2012$ | $1 / 2$ cent | 2020 |
| Monroe | $1 / 1 / 2016$ | $1 / 2$ cent | 2025 |
| Orange | $1 / 1 / 2016$ | $1 / 2$ cent | 2025 |
| Polk | $1 / 1 / 2004$ | $1 / 2$ cent | 2018 |
| St. Johns | $1 / 1 / 2016$ | $1 / 2$ cent | 2025 |
| St. Lucie | $1 / 1 / 2006$ | $1 / 2$ cent | 2026 |
| Santa Rosa | $10 / 1 / 1998$ | $1 / 2$ cent | 2018 |
| Volusia | $1 / 1 / 2017$ | $1 / 2$ cent | 2032 |

## "One County One Penny"

- The School District of Palm Beach County - "One County One Penny"
- Sales Tax Referendum
- Schools (50\%)/County (30\%)/Cities (20\%)
- Expires in 2026 or until $\$ 2.7$ billion is raised
- Capital Budget Cuts
- $\$ 865$ million since 2008
- Need $\$ 1.35$ billion to improve technology and security:
- Facility Renewal Projects $(\$ 997,000,000)$
- Technology (\$133,880,000)
- School buses $(\$ 90,976,000)$
- School Police and support vehicles (\$12,000,000)
- Construction Projects $(\$ 60,000,000)$
- Other $(\$ 51,000,000)$


## Who buys tax-exempt bonds?

- Three classes of investors dominate the municipal market
- Households, consisting of individuals acting directly or through investment counsel
- Household proxies - bond funds such as mutual funds, money market funds, bank personal trusts and investment trusts


Holders of U.S. Municipal Securities - 2016

- Institutions, particularly commercial banks and property and casualty insurance companies.


## Core Financing Team

- All financings require a core team that supports and advises the District
- Depending on the specific plan of finance, the team may need to be large


## School District of Palm Beach County



## Potential Financing Team Members



Different and Opposing Financial Objectives

## Underwriter



Is the Battle Really Between "Good" and "Evil"


Trading Desk


## Pre-sale Rush and Submitting the Bid

- Initially the underwriter puts out a preliminary pricing wire to their sales force and traders.
- Initial coupons and yields are adjusted to reflect feedback from the sales force and traders.
- Pre-sale orders are entered from investors.
- With less than a minute to go, the underwriter finalizes the bid and submits it via the online system.
- At sale time the bidders are ranked in order of lowest to highest interest cost to the bidder.
- The sales results of a previous TAN sale are shown to the right. PNC Capital Markets.
- The underwriter who buys the loan is
called the "highest" bidder( i.e. best bid to the issuer).


## Sales Results Report

 \$115,000,000Due: 8/31/2017
Palm Beach Co SD, FL
Tax Anticipation Notes, Series 2016
Sale Date: 9/21/2016 11:00 AM EDST

Delivery Date: 10/11/2016
First Int. Date: 8/31/2017
The results stated below show only bids submitted by BiDCOMP users

| Firm | Bid Amount | NIC |
| :--- | :---: | :---: |
| PNC Capital Markets | $115,000 \mathrm{M}$ | $0.814250 \%$ |
| J.P. Morgan Securities LLC | $115,000 \mathrm{M}$ | $0.917750 \%$ |
| Wells Fargo Bank, National 'Association | $115,000 \mathrm{M}$ | $0.928750 \%$ |
| Bank of America Merrill Lynch | $115,000 \mathrm{M}$ | $0.937625 \%$ |
| Citigroup Global Markets Inc. | $115,000 \mathrm{M}$ | $0.953625 \%$ |
| Jefferies LLC | $115,000 \mathrm{M}$ | $0.953750 \%$ |
| Morgan Stanley \& Co, LLC | $115,000 \mathrm{M}$ | $0.957125 \%$ |
| Oppenheimer \& Co., Inc. | $115,000 \mathrm{M}$ | $0.960500 \%$ |
| Stifel Nicolaus \& Company, Inc. | $115,000 \mathrm{M}$ | $1.018875 \%$ |
| Raymond James \& Associates, Inc. | $115,000 \mathrm{M}$ | $1.041375 \%$ |
|  |  | 18 |

## Miami-Dade Schools 2017 TAN Example

-Where would your bid be? Above or below J.P. Morgan's?
Short-Term Yield Curve

Delivery Date: 7/27/2017 Dated Date: 7/27/2017

First Int. Date: 2/27/18
Int Accrue Date: 7/27/2017
The results stated below show only bids submitted by BiDCOMP users
PV Cost

| Firm | Bid Amount | NIC | Difference | Difference ${ }^{1}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| J.P. Morgan Securities LLC | \$270,000M | 0.902857\% |  |  | t Cost |
| Wells Fargo Bank, National Association | \$270,000M | 0.923429\% | 0.020571\% | + | 2,057 |
| Bank of America Merrill Lynch | \$270,000M | 0.954857\% | 0.052000\% | + | 5,200 |
| Barclays Capital Inc. | \$270,000M | 0.966286\% | 0.063429\% | + | 6,343 |
| PNC Capital Markets | \$270,000M | 0.968000\% | 0.065143\% |  | 6,514 |
| Morgan Stanley \& Co, LLC | \$270,000M | 0.980571\% | 0.077714\% |  | 7,771 |
| Citigroup Global Markets Inc. | \$270,000M | 0.996000\% | 0.093143\% | + | 9,314 |

${ }^{1}$ The Present Value of 1 bps is: $\$ 10,000$

## Interest Rates

- Proxy for high quality governmental bonds
- Interest rates change daily and change based on the duration of the debt

Historical AAA G.O. MMD Yield Curve


## MIG1 Yield Curve

| Bond Pricing <br> The School District of Palm Beach County Tax Anticipation Note, Series 2016 <br> FINAL NUMBERS <br> Sale Date: September 21, 2016 Winning Bidder: PNC Capital Markets |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Bond Component | Maturity Date | Amount | Rate | Yield | Price |
| Maturity: |  |  |  |  |  |
|  | 8/31/2017 | 115,000,000 | 2.000\% | 0.800\% | 101.059 |
| 115,000,000 |  |  |  |  |  |

Short-Term Yield Curve


## Pricing Lingo Quiz



## Less Education Results in Higher Unemployment

- The headline unemployment rate of $4.0 \%$ doesn't tell the entire story of the state of the labor force in America. While unemployment in all of the categories presented below has declined since peaking in August 2009, those with less education are being hit the hardest.
- Jobs that require more education remain in fairly high demand; unemployment for those with a bachelor's degree reached just $2.7 \%$ in 2016. On the other hand, the unemployment rate for those with less than a high school degree is at a staggering 7.4\%.

Unemployment Rate in 2016 (\%)

7

Median Weekly Earnings in 2016 (\$)



Market Overview



## Current Market Themes

- U.S. economic conditions are characterized by:
- Moderate economic growth despite a rebound in GDP growth in Q2.
- Continuing labor market strength, but with only modest wage growth.
- Muted inflation pressures.
- Short-term U.S. Treasury yields react to debt ceiling uncertainty.
- Short Treasury rates (2 years and under) moved higher following the Federal Reserve's rate hikes in March and June, but longer-term yields fell due to moderating inflation expectations.
- Fed officials still forecast one more rate hike in 2017, according to the June "dot plot", although the recently weakening inflation data is making the case less compelling.
- Market participants expect an announcement on a change in the FOMC balance sheet reinvestment plan soon.
- Geopolitical risks, with headlines from North Korea, have caused volatility to return to markets.
- The global growth outlook is brightening, led by the Euro-area.



## U.S. Economy in 2017

- Gross domestic product increased at an annualized rate of $3.0 \%$ in the second quarter of 2017, the fastest pace since 2015. Growth has averaged 2.2\% over the last four quarters.
- The acceleration in Q2 GDP reflected positive contributions from personal consumption, nonresidential private investments, exports and federal government spending, offset by negative contributions from residential fixed investments, imports and state and local government spending.


Source: Bloomberg, as of August 2017. SAAR is seasonally adjusted annualized rate. Orange denotes rolling four-quarter averages.

## Long-Term Rate History

## 10- Year Treasury Yields August 1970 through August 2017



## Current Economic Conditions and the Business Cycle

|  | Peak |
| :--- | :--- |
| $\Leftrightarrow$ | Interest rates high |
| $\Leftrightarrow$ | Full employment |
| $\Leftrightarrow$ | High inflation |

## Contraction

- Production slows
- Corporate profits fall
- Stock market losses

1 Unemployment rises

- Interest rates decline
- Inflation falls



## Expansion

- Corporate profits rise
- Stock market gains
- Consumer confidence improves
- Production increases
- Interest rates rise
- Unemployment fallsConstruction rebounds
Inflation increases


## United States' National Debt

- The United States' national debt is $\$ 20.1$ trillion. With a population of over 318 million people, the debt burden is greater than $\$ 63,200$ per person. Below is a breakdown of the ownership of national debt by sector:


Source: Federal Reserve System

## Preparing for the Next Challenges

- Ultimately, there will be a price for all the federal help
- Drastically climbing federal debt and guarantees
- Debt up $146 \%$ in the past 10 years

National Debt


Source: Federal Reserve System


Debt Issuance Process


## Overview of Debt Issuance Process



## Syndicate of Underwriters

- Using a syndicate of underwriters can greatly improve the sale of bonds
- Individual firms may lack the ability to underwriter entire transactions on their own
- Multiple firms can be strategically organized to garner broader retail interest



## Rating Agencies

- Credit rating agencies are firms that analyze the probability of the debt instrument returning all of the principal to the investor
- Credit considerations may include:
- Management, governance and business strategy
- Market position
- Service area
- Financial position
- Debt and capital plan
- Legal framework

| INVESTMENT GRADE RATINGS |  |  |
| :---: | :---: | :---: |
| MOODY'S | S\&P | FITCH |
| Aaa | AAA | AAA |
| Aa1 | AA+ | AA + |
| Aa2 | AA | AA |
| Aa3 | AA- | AA- |
| A1 | A+ | A+ |
| A2 | A | A |
| A3 | A- | A- |
| Baa1 | BBB + | BBB + |
| Baa2 | BBB | BBB |
| Baa3 | BBB- | BBB- |

## Methods of Selling Bonds

- Competitive Sale
- Bonds are sold through a competitive bidding process to the underwriter (or group of underwriters) providing the lowest borrowing cost


## - Negotiated Sale

- Bonds are sold through negotiations directly with one or more underwriting firms (investment banks)
- Private placement
- Bonds are sold directly to an investor (typically a commercial bank), without involving an underwriting firm

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## Questions?

